



CJS is committed to core values of courage, compassion and connection in developing our workforce to provide effective community services.

The mission of Boulder County Community Justice Services (CJS) is to address core stability, provide hope, support and safety, inspire continual growth, collaborate and empower community.

# 2022

## COMMUNITY JUSTICE SERVICES **ANNUAL REPORT**



AREA AGENCY ON AGING  
COMMUNITY ACTION PROGRAMS  
**COMMUNITY JUSTICE SERVICES**  
HEAD START  
HEALTHY YOUTH ALLIANCE  
STRATEGIC INITIATIVES  
WORKFORCE BOULDER COUNTY

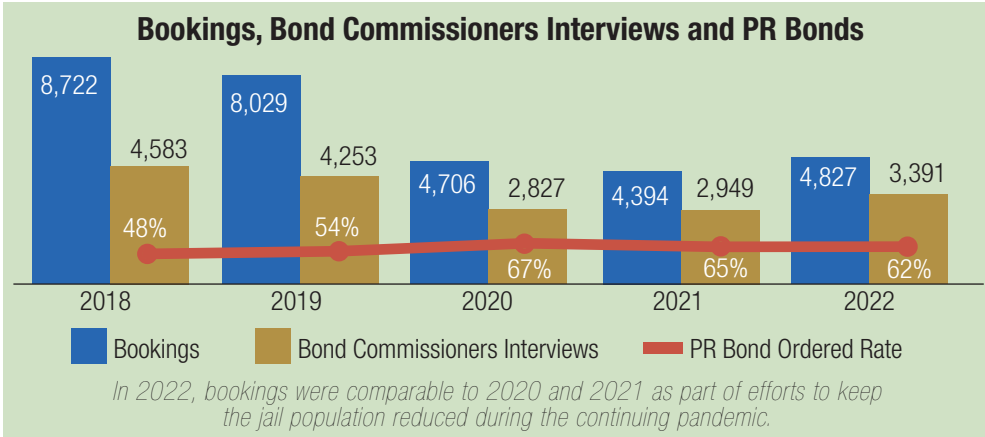
**Generating a Lifetime of Opportunities**

# Alternatives to Incarceration

CJS programs provide alternative pretrial and sentencing options to keep clients in the community and reduce jail bed usage while providing treatment, improving safety outcomes, and reducing justice system costs.

**Bond Commissioners Unit (BC)** provides initial assessment of individuals after arrest to recommend or set bond, as well as non-monetary conditions such as pretrial supervision.

In 2022, CJS continued to facilitate system-wide bond reform efforts by regularly meeting with partner agencies to make data-informed decisions regarding pretrial reform. The BC Unit continued to provide risk assessment information to aid release decision making by the courts, supporting the use of non-monetary Personal Recognizance (PR) bonds while tracking court appearance and public safety rates.



**Pretrial Supervision Unit (PTS)** supervises clients who are court-ordered as a condition of bond. Case management uses best practices in pretrial and focuses on connection to resources to support successful completion of the pretrial period which helps ensure community safety. PTS supervised **3,623** cases in 2022.

**59%** of supervised clients made all court appearances

**75%** of supervised clients had no new charges during the pretrial period

Pretrial staff engage clients with the goal of identifying ways to strengthen their support networks and build protective factors. Staff also assist clients in navigating the court process and developing positive behavior change that supports their future success.

**Community Service (CS)** is a sentencing alternative that serves the courts and the community by placing clients into unpaid positions in approved non-profit agencies, providing them with the opportunity to give back to communities where they have done harm.

## Community Service Alternatives

As part of CS, clients with case manager discretion can opt for one of our alternative community service options: Caring Crafts, Backpack Program, Food Donation Program or Fast Track. The Backpack Program was created by case managers as a result of COVID. Over 300 backpacks were donated to Boulder County non-profits and our own CJS programs.

**1,348** intakes in the Community Service Program

**3,008** hours completed by participants of Fast Track

**42,029** hours of community service were completed, saving **\$1,324,334** to the county and local non-profits (Value derived from the Independent Sector calculation of 2021 Colorado volunteer time at \$31.51 per hour).



# Behavioral Health Teams

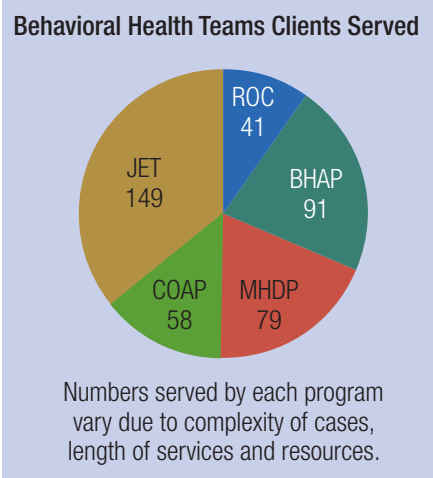
CJS provides high quality supportive services to justice involved individuals with behavioral health needs. Services are based on the needs of the individual, providing intensive and specialized assistance in the jail, as well as the community, to develop a strong connection.

**Jail Education & Transition Program (JET)** is a jail-based therapeutic community program providing assessment-based and trauma-informed services to meet individual client need. Program goal is to support individuals with mental health and substance use disorders to gain insight into thinking and behavior patterns that lead to incarceration. The program had **75** re-entry clients and **90** students taking Spanish/English classes and GED tutoring.

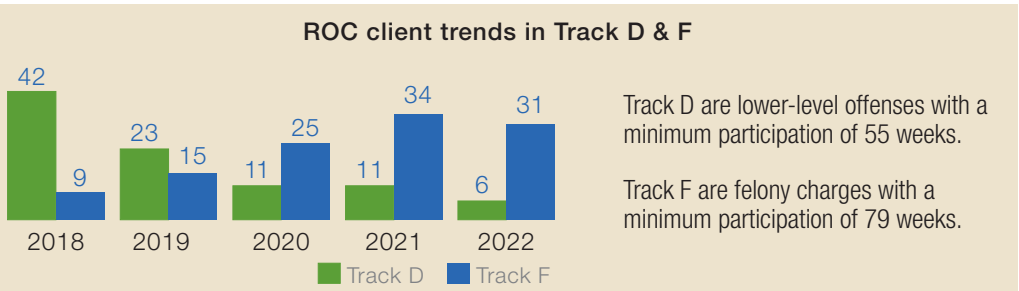
**Comprehensive Opioid Abuse Program (COAP)** is a jail-based therapy program providing screenings to assess opioid dependency and risk for overdose, support timely linkage to services and supervision including safe withdrawal, ongoing treatment, and recovery services. COAP and Jail Medication Assisted Treatment (JMAT) work together to promote individual recovery goals.

**Mental Health Diversion Program (MHDP)** collaborates with the District Attorney’s office to provide intensive case management services and an avenue for charges to be dismissed upon successful completion of the program.

**Behavioral Health Assistance Program (BHAP)** provides intensive case management to justice involved clients with behavioral health needs. BHAP has a partnership with Mental Health Partners to provide counseling, peer support, and medication management for BHAP clients.



**Restoring our Community (ROC)** is a substance use disorder treatment program designed for men who have three or more impaired driving convictions. This past year, the program has seen more complex cases often due to health issues and TBI (Traumatic Brain Injury).



**Bridges Court Liaison Program** identifies, advocates, and reduces barriers to improve outcomes for participants where competency has been raised. Liaisons communicate with the courts, attorneys, state competency programs and foster community and stakeholder relationships.

**Clinical and Resource Engagement Program (CARE)** focus is on supporting clients with accessing basic needs services including housing, benefits, mental health resources, and social support necessary to succeed on probation and be a part of their community. CARE will be the only program in the nation with a peer to support individuals in the treatment, change, and accountability process for sexual offenses. The program had **511** referrals in 2022.

# Other Alternatives & CJS Supporting Services

**Community Corrections** is a state-funded program that diverts individuals from prison or transitions them to the community after release from prison. Community corrections provides residential community-based services for clients with the goal of supporting their productive reintegration into society. The board reviews cases and determines acceptance, with community safety as the primary consideration. The state implemented a performance-based contracting plan to reward program quality, compliance, and client outcomes. Our auditing, including client surveys, are useful tools to determine how our facilities are meeting these metrics.

181 diversion cases with 77% acceptance rate

77 transition cases with 40% acceptance rate

**Alternative Sentencing Facility (ASF)** will provide a dignified, therapeutic living environment for up to 252 residents and will also offer an array of rehabilitative programs designed to treat individual criminogenic risk factors, and support efforts toward a successful re-entry into society.

**Justice System Volunteer Program (JSVP)** interns and volunteers provide mentoring, client case management, evidence-based therapy, re-entry resource assistance with probation, community corrections case review, and staff assistance. COVID pandemic restrictions in JSVP workplaces barred most volunteers but community corrections board members continued their efforts, graduate-level interns remained, and youth mentor matches continued to meet safely. Staff redeployed from January-May with Emergency Management to lead the donation and volunteer coordination following the Marshall Fire disaster.

55 volunteers and interns

10,912 hours donated

\$343,837 value of volunteer time\*

*(Value derived from the Independent Sector calculation of 2021 Colorado volunteer time at \$31.51 per hour).*

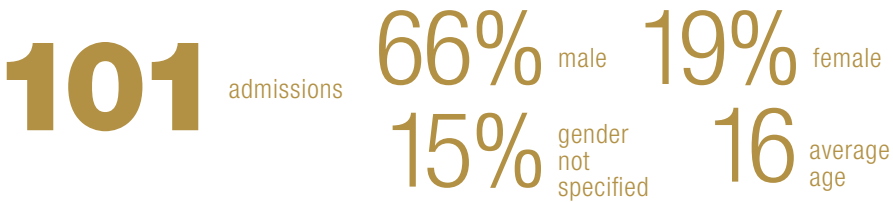
**Operational Services** managed an estimated **20,000** client contacts (in-person or by phone) referred by the courts for pretrial supervision and community service. Staff, all of whom are bilingual in Spanish, also manage office supplies, finance and facility matters. In many cases, they are the first contact clients have with CJS.

**Research and Planning** works with CJS and partners in the 20th Judicial District to perform professional and technical work in the justice system and the Community Services Department. Work involves systems planning and meeting facilitation, data and policy analysis, legal and scientific research, and presentations to stakeholders. In 2022, this program collaborated with the State Office of Research and Statistics to compile data on race and ethnicity at major decision points across the system.

**Business Services Team** represents CJS and the CS Dept. across county-wide technology programs and initiatives. The team's primary focus areas are: impact of COVID-19 on the CJ population, CJS migration to SharePoint online and Teams, ASF technology planning, rolling out new technologies and data programs in partnership with County IT.

# Supportive Juvenile Justice Programs

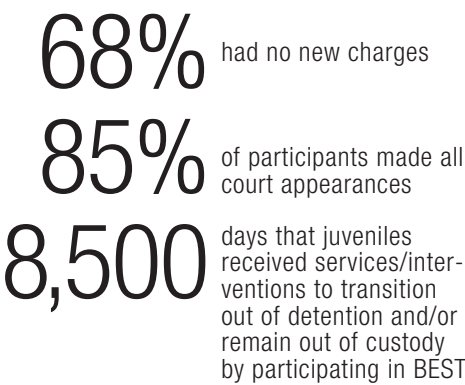
The **Juvenile Assessment Center (JAC)** is Colorado's only county-funded intake, assessment, and short-term detention facility for juveniles. Its main purpose is to assess youth for release into the community, provide secure lodging and ensure public safety. The center offers positive programming during incarceration to further reduce harm and utilizes volunteers and interns to assist staff with daily activities as well as special programming including yoga, therapy dogs, and art education.



*Juvenile admissions declined in the last couple of years, due in large part to the pandemic and efforts to reduce the population of youth in custody. JAC staff put great effort into ensuring public health and safety of the youth and community.*

**Youth Mentoring Program** was created in 2008 for justice-involved youth who struggled to find stable adults in their lives, and since then served over **500** clients. Volunteers provided one-on-one mentoring and guidance for a minimum of one year by building positive ongoing relationships, serving as role models, encouraging community connections, and offering support. The program is sunsetting in 2023 and undergoing review.

**Boulder Enhanced Supervision Team (BEST)** provides services, supervision, and support for youth involved in the early stages of the justice system who are at high risk of being detained in a locked facility. BEST provided **65** opportunities for youth to return home with the support and structure needed to maintain safety for both the juvenile and community.



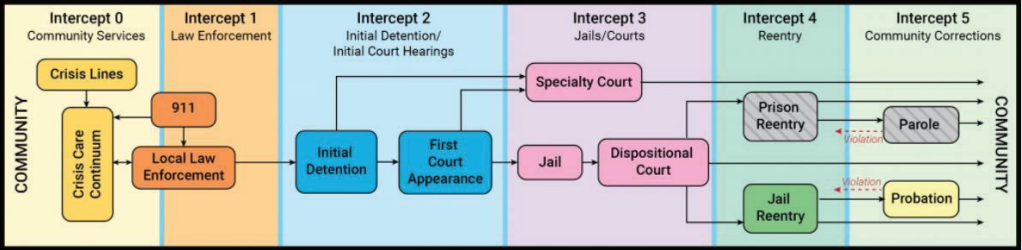
**Family Navigator** supports families with questions about their child's involvement in the juvenile justice system. It serves as a one-time liaison between community agencies and families (Track 1), or a long-term support that increases self-efficacy as families navigate the system (Track 2). There were **684** contacts made in Track 1 and **31** families served in Track 2.

**Juvenile Assessment Center Clinician** provides behavioral health services to detained youth, as well as a caseload of outpatient therapy clients who have returned home. Youth receive assessment, case management, individual psychotherapy, and other treatment referrals. In collaboration with local organizations, a seasonal pro-social activity program is also offered to youth in the community. Small group outdoor adventures like boxing, climbing, horseback riding, mountain biking, and canoeing were created to help youth develop wellness and connection while they work through their legal, mental health, and substance use challenges.



# From our Division Manager - Monica Rotner, LCSW

Community Justice Services aligns its services with the Sequential Intercept Model, primarily providing services at Intercepts Two-Five. We do this with our own program services and by managing contracts and partnerships that develop these required elements of reducing recidivism in the community.



- Intercept Two: Screening for mental and substance use disorders, data matching initiatives between the jail and community-based behavioral health providers, pretrial supervision, and diversion services to reduce episodes of incarceration.
- Intercept Three: Intercept Three: Treatment courts for high-risk/high-need individuals. Provides jail-based programming and health care services.
- Intercept Four: Transition planning by the jail or in-reach providers. Medication and prescription access upon release from jail or prison. Warm hand-offs from corrections to providers increases engagement in services.
- Intercept Five: Specialized community supervision caseloads of people with mental disorders. Medication-assisted treatment for substance use disorders. Access to recovery supports, benefits, housing, and competitive employment.

As the Division Manager for Community Justice Services, I am grateful to work with engaged staff and stakeholders, elected officials, and departments at the local and state levels.

*We extend our appreciation to the Boulder County Commissioners in supporting this tremendous collaborative effort to reform our criminal justice system in Boulder County.*

## CJS Revenues and Expenses

CJS collected **\$119,654** in Community Service Client Fees and **\$8,345** in ROC and JAC Client Fees. This revenue goes into the County General Fund.

### 2022 Revenues and Expenses

