# **BOULDER COUNTY, COLORADO**

# REPORT ON SINGLE AUDIT December 31, 2022



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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of County Commissioners Boulder County, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Boulder County, Colorado (the County), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated August 4, 2023. Our report includes a reference to other auditors who audited the financial statements of Boulder County Housing Authority, a major enterprise fund, or Josephine Commons, LLC, Aspinwall, LLC, Kestrel I, LLC, Tungsten Village, or Coffman Place, LLC discretely presented component units as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Greenwood Village, Colorado August 4, 2023



# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE, AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

The Board of County Commissioners Boulder County, Colorado

# Report on Compliance for Each Major Federal Program Opinion on Each Major Federal Program

We have audited Boulder County's (the County) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2022. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

The County's basic financial statements include the operations of the Boulder County Housing Authority, a blended component unit of the County, which received \$16,159,784 in federal awards, which is not included in the County's schedule of expenditures of federal awards during the year ended December 31, 2022. Our audit, described below, did not include the operations of the Boulder County Housing Authority, because the Boulder County Housing Authority engaged other auditors to perform an audit in accordance with the Uniform Guidance.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2022.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the County's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for
  the purpose of expressing an opinion on the effectiveness of the County's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as items 2022-001 and 2022-002. Our opinion on each major federal program is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2022-002 to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2022-001 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The Board of County Commissioners Boulder County, Colorado

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We have issued our report thereon, dated August 4, 2023, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Greenwood Village, Colorado August 4, 2023

#### Boulder County, Colorado Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

Assistance

	Listing		
_	Number	Pass-through Identifying Number	Amount
Department of Agriculture			
Pass-through funding Colorado Department of Human Services			
Colorado Department o Human Services			
Supplemental Nutrition Assistance Cluster			
Supplemental Nutrition Assistance Program	10.551	18SM80793A	86,923
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	183CO401S8026	3,113,178
Supplemental Nutrition Assistance Cluster Tot	al:		3,200,101
Colorado Department of Public Health & Environment			
Child and Adult Care Food Program Women Infant and Children Grants	10.558 10.244	Agreement 0010109 2022*2340	70,522 619,207
Worker mark and orinaren orang	10.244	2023*2216	204,835
Colorado Natural Resources Conservation Service			
Natural Resources Conservation Services Emergency Watershed Program - FA and TA Urban Agriculture and Innovative Production-Farm to Table	10.923 10.935	NR218B05XXXXC004 NR203A750027C015	664,297 36,204
Orban Agriculture and innovative Production-Paint to Table	10.933	NR203A730027C013	30,204
Department of Agriculture Total			4,795,166
Department of Health and Human Services			
Direct funding			
Substance Abuse and Mental Health Services - Center for Substance Abuse Prevention Head Start	93.276 93.600	2018-VA-19-079-20/ 2019-V2-GX-0027 08CH011579;08CH011579-03;08HE000530	111,091 1,462,812
Substance Abuse and Mental Health Services- Boulder County Housing and Human Services; Community Services	93.243	1H79SP082350-0121SP82350A	655,450
, ,			2,229,353
Pass-through funding			
Colorado Department of Regulatory Agencies State Health Insurance Assistance Program	93.324	90SAPG0060-01-00	63,937
State Health Insurance Assistance Program	93.324	903AF G0000-01-00	03,937
Colorado Department of Human Services			
Special Programs for Aging Older Americans Title III and Title VII	93.041	19 IHEA 121332	1,949
Special Programs for Aging Title VII Chapter 2-Long Term Care Ombudsman Services for Older Individuals Special Programs for Aging Title III Part D Disease Prevention and Health Promotion Services	93.042	19 IHEA 121332	17,698
Special Programs for Aging Title III Part E	93.043 93.052	19 IHEA 121332 19 IHEA 121332	28,845 257,227
Medical Assistance Program Title XIX and Area on Aging	93.778	21 IHEA 163701;20-0013	2,964,018
			3,269,737
Aging Cluster			
Special Programs for Aging Title III Part B Grants for Supportive Services and Senior Care Special Programs for Aging Title III Part C Nutrition Services	93.044 93.045	19 IHEA 121332 19 IHEA 121332	868,093 549,541
Aging Cluster		19 IIIEA 121002	1,417,634
/gg oldoto	ouzioiu.		1,111,001
Childcare Cluster			
Child Care and Development Block Grant	93.575	G1801COCCDF G1701COCCDF; SGP00005518	5,905,534
Child Care Mandatory and Matching Funds of the Child Care and Development Fund  Childcare Cluste.	93.596	G1801COCCDF,G1701COCCDF	3,605,569 9,511,103
Chinacare Cluster	Subtotai		9,511,103
HUD/Housing Counseling	14.169	183CO401S2514, 183CO401S8036, 183CO431Q	85,731
Community Development Block Grant, Longmont Housing Counseling	14.218	HC200841001	50,000
COVID-19 Coronavirus State and Local Fiscal Recovery Funds, Substance Abuse, Behavioral Health Low-income Home Energy Assistance Program LEAP	21.027 93.568	22 IHJA 173914 18B1COLIEA	141,648 1,740,349
Guardianship Assistance	93.090	2018-CZ-BX-0025	58,818
Promoting Safe and Stable Families PSSF	93.556	1 U79 SM063221-01, 5H79 SM062325-02	143,555
Colorado Works / Temporary Assistance for Needy Families [TANF] Child Support Services	93.558 93.563	1801COFPSS, 1711COFPCV, 1701COFPSS 1804COCSES 1804COCSES	5,489,376 2,689,541
Title IV-B Child Welfare State Grants	93.645	1801COCWSS	128,289
Family Support through Primary Prevention (FSPP) /Community-Based Child Abuse Prevention Grants	93.648	22 IHIA 174578	138,060
Foster Care Title IV-E	93.658	1801COFOST	3,846,130
Adoption Assistance Title IV-E Social Services Block Grant SSBG Title XX	93.659 93.667	1801COADPT 1801COSOSR,1701COSOSR	876,633 1,243,190
Child Abuse and Neglect Discretionary Activities	93.670	90CA183603	7,689
Chafee Foster Care Independence Program Title IV-E	93.674	2001COCILP	177,690
Elder Abuse Prevention Interventions Program Block Grants for Prevention and Treatment of Substance Abuse	93.747 93.959	2101COAPC6, 2201COLOC6 22-23 IHJA 167662	31,635 209,421
Brook Static for Forman and Troduction of Sassando Fibrado	00.000		17,057,755
Colorado Department of Local Affairs			17,037,733
Community Services Block Grant	93.569	L18CSBG06, L21CSBG06	563,843
Colorado Department of Public Health & Environment			
Public Health Emergency Preparedness	93.069	2022*0064	140,846
		2023*0138	182,960
		2022*0368 2023*0302	33,122 36,841
Injury Prevention and Control Research and State and Community Based Programs	93.136	NU17CE924988	87,398
Immunization Cooperative Agreements	93.268	PO, FHJA, 202100010265	133,332
		PO, FHCA 2022*2963 2021*3465	345,116 110,277
		2022*3167	113,512
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC-1) FY21	93.323	PO, FHJA, 202100010492	3,082,022
Centers for Disease Control and Prevention-Investigations and Technical Assistance	93.317	2022*2298 2022*2301	22,567 42,628
Centers for Disease Control, State Physical Activity and Nutrition	93.439	2019*3301	19,576
		2021*2475	5,465
Maternal and Child Health Services Care Coordination and Child Adolescent Program	93.994	CT FHLA 2022*0900	282,208
			4,637,870

#### Boulder County, Colorado Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

Denver Health and Hospital Authority		A00 0447 0000 A04/C NII 1000T000000 04 07	
Preventative Health and Health Services Block Grant FY22		A20-0147-S003-A01/6 NU380T000300-04-07	18,693
National Environmental Health Association			
Retail Flexible Funding Model Grant Program	93.103	G-OAME-202109-01028/G-BM&A-202109-00990	92,000
Supporting and Enhancing the Environmental Health Workforce, Strategy 1	93.421	6 NU38OT000300-04-07	32,495
Department of Health and Human Services Total			38,894,420
Department of Homeland Security			
Pass-through funding			
Colorado Department of Public Safety, Division of Homeland Security and Emergency Management	97.036	PA-4145	5,611,033
Disaster Grants - Public Assistance (Presidentially Declared Disasters Flood) Disaster Grants - Public Assistance (Presidentially Declared Disasters Fire)	97.036	PA-4145 PA-4634	11,324,493
Hazard Mitigation Emergency Management	97.039 97.042	FEMA FM-5378-CO 19EM-20-06	31,029 89,784
Emergency Management Performance Grants Pre-Disaster Mitigation	97.042	17FMA19BC/17PDMBCLD	3,033,547
Department of Homeland Security Total			20,089,886
			20,000,000
Department of Housing and Urban Development  Pass-through funding			
Colorado Department of Local Affairs			
Covid 19-Emergency Solutions Grant Program CV CARES Act 21	14.231	H1ESG91227	15,815
Department of Housing and Urban Development Total			15,815
Department of the Interior			
Direct funding			
Payments in Lieu of Taxes (PILT)	15.226		446,600
Department of the Interior Total			446,600
Department of Justice			
Direct funding			
Office on Violence Agenst Women (OVW) Improving Criminal Justice Response to Domestic Violence, Dating Violence, Sexual Assault and St.	16.528 alking Program 16.590	2020-EW-AX-K007 Just Grants	80,034 60,296
State Criminal Alien Assistance Program	16.606	2019-AP-BX-0183	39,355
Criminal and Juvenile Justice and Mental Health Collaboration Office of Juvenile Justice Delinquency Prevention (OJJDP) Reentry	16.745 16.812	2020-MO-BX-0038 2020-AR-BX-0121	162,391 289,960
Comprehensive Opioid Abuse Site-Based Program	16.838	2018-AR-BX-K043	120,612
Comprehensive Opioid Abuse Site-based Program, COSSAP Project Comprehensive Opioid, Stimulant, and Substance Abuse Program, Project Recovery		2020-AR-BX-0057 15PBJA-21-GG-04536-COAP	285,600 72,780
Department of Justice Equitable Sharing Funds-Asset Forfeiture	16.922	CO0070000	11,814
Pass-through funding			
Colorado Department of Public Safety			
COVID-19 20th JD DA Coronavirus Justice Reform	16.034	2020-VD-BX-0613 2020-VD-20-20-5	262,467 122,634
COVID-19 Jail Transitional Housing Assistance Program CESF Antiterrorism Emergency Assistance Program (AEAP)	16.321	2020-VD-20-20-5 2022-AE-KS01-20	183,536
Internet Crimes Against Children Crime Victim Assistance	16.543	2018-MC-FX-KO27	15,900
Crime vicum Assistance	16.575	2018-VA-19-079-20/ 2019-V2-GX-0027 2020-VA-21-598-20	142,413 322,198
Crime Victim Compensation Fund	16.576	19-VC-20	186,848
Edward Byrne Memorial Justice Assistance Program, Blue Sky Pinwheel Project FY 22 Justice Assistance Grant Program	16.738	2018-DJ-18-03-17-1 2019-DJ-21-02-4-1	60,656 125,733
		2017-DJ-BX-0554/2018-DJ-BX-0694	9,880
Department of Justice Total			2,555,107
Department of Labor			
Pass-through funding			
Colorado Department of Labor and Employment  Community Development Block Grants	14.228	H2ESG31964	50,000
Unemployment Insurance	17.225	28C9,28C0	68,668
Trade Adjustment Assistance	17.245	17C8,17C9	14,849
City and County of Denver PY21 TECP	17.268	Ider County/H1B/LVCity Contract No. 202158073-	187,375
Jefferson County Co Responds and Recover Colorado	17.277	4M20/4M30; 4j20/4j30	87,460
Employment Cluster			
Colorado Department of Labor and Employment Employment Service/Wagner-Peyser Funded Activities	17.207	2059,2859	467,410
Disabled Veteran's Outreach Program (DVOP)	17.207	2U59,2S59 2L20	23,000
	Employment Cluster Subtotal	2059,259,28C9	490,410
Workforce Integration Opportunity Act Cluster WIA Adult Program and PY20 ZOMA	17.258	46A8,4DB8,48A8,4A69,48A9, 4BD9, 4A60,48A0	322,423

#### Boulder County, Colorado Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

WIA Youth Activities	17.259	4Y69/4Y89	419,919
EDW Work Based Learning and WIA Dislocated Worker Formula Grant	17.278	68,4Y78,4Y88,4Y69, 4Y79, 4Y89 4Y60, 4Y70, 4Y 46D8,48D8, 46D9, 48D9, 4D60, 48D0 47D8, 49D8, 47D9,49D9,47D0,49D0	388,684
Workforce Innovation and Opportunity Act Dislocated Worker National Reserve Demonstration Grants, IDEA	17.280	4FF7/4FH7 MOU 2022	12,164
Workforce Integration Opportunity Act Dislocated Worker National Nesserve Demonstration Grants, IDEA  Workforce Integration Opportunity Act Cluster Sul		MOU 2022	1,143,190
Department of Labor Total			2,041,952
Department of Transportation			
Pass-through funding			
Colorado Department of Transportation			
Highway Planning and Construction	20.205	20-HA4-XC-03091	855,608
Highway Planning and Construction	00.540	22-HA4-XC-00216	55,768
Enhanced Mobility of Seniors and Individuals with Disabilities Program (Via Mobility)	20.513	Via 2021 Hourly Funds Service Agreement	73,549
Department of Transportation Total			984,925
Environmental Protection Agency			
Direct funding			
Transitioning Food and Beverage Manufacturers to Pollution Reduced Packaging	66.717	96847901 X9	24,215
Pass-through funding			
Colorado Department of Public Health and Environment			
Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean	00.004	2023*0382	24 202
Air Act FY20 Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean	66.034		31,393
Air Act FY21		2018*100475	46,423
Lead Testing FY23	66.444	2022_BoulderCounty_P1_014	5,000
Environmental Protection Agency			107,031
Department of the Treasury			
Direct funding			
COVID 19-Coronavirus Local Fiscal Recovery Funds County Allocation ARPA	21.027	Dept of Treasury Award Terms and Conditions 6/8	12,781,360
COVID 19-Emergency Rental Assistance Rounds 1 and 2	21.023	ERAP 1 & ERAP 2 Boulder County	12,677,212
Asset Forfeiture	21.016	CO0070000	14,455
Pass-through funding			
Colorado Department of Labor and Employment			
COVID 19-Coronavirus Aid, Relief, and Economic Security Act (CARES Act), CWDC RUN, Innovation	21.027	4CLP/4CLA	633,700
Colorado Department of Health and Human Services			
COVID 19-Coronavirus Aid, Relief, and Economic Security Act (CARES Act), HHS	21.019	(blank)	(1,369)
City of Boulder			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds, Healthy Eating	21.027	IGA ARPA 2022	12,060
Colorado Housing and Finance Authority (through Neighborhood Reinvestment Corporation)			
COVID-19 NeighborWorks America Housing Stability Counseling Program (through ARPA)	99.U19	CHFA Sub-Grant Agreement	83,682
Department of the Treasury			26,201,100
Grand Total	-		96,132,002
Gianu iviai			90,132,002

The accompanying notes to the Schedule of Expenditures of Federal Awards are an integral part of this Schedule.

# BOULDER COUNTY, COLORADO NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended December 31, 2022

#### General:

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of the primary government of Boulder County, Colorado and its component units, excluding the Boulder County Housing Authority, a blended component unit of the County, which expended \$16,159,784 in federal awards during the year ended December 31, 2022. The County's reporting entity is defined in Note 1 to the County's basic financial statements included in the Annual Comprehensive Financial Report (ACFR). All federal financial assistance received by the primary government directly from federal agencies, as well as federal financial assistance passed through other government agencies, including the State of Colorado, is included on the schedule. In addition, federal financial assistance awarded directly to eligible County Social Services recipients via Electronic Benefits Transfer (EBT) is also included in the Schedule of Expenditures of Federal Awards, with the exception of Food Stamps. The State of Colorado issues EBT to the eligible County recipients. Only the federal amount of such pass-through awards and EBT transactions is included on the Schedule of Expenditures of Federal Awards.

#### **NOTE 1: Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Boulder County (the County) under programs of the federal government for the year ended December 31, 2022. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

Governmental funds are used to account for the County's federal grant activity. Amounts reported in the Schedule of Expenditures of Federal Awards are recognized on the modified accrual basis when they become a demand on current available federal resources and eligibility requirements are met, or on the accrual basis at the time liabilities are incurred and all eligibility requirements are met. For the Disaster Grants – Public Assistance (Presidentially Declared Disasters) Program, Assistance Listing Number (ALN) 97.036, this program is reported in the Schedule of Expenditures of Federal Awards based on expenditures incurred plus approvals of project worksheets by the grantor. Also, note that the following programs are reported in the Schedule of Expenditures of Federal Awards on the cash basis:

<u>Program Title</u>	ALN
State Administrative Matching Grants for the SNAP Program	10.561
Promoting Safe and Stable Families	93.556
Temporary Assistance for Needy Families	93.558
Child Support Enforcement	93.563
Low-Income Home Energy Assistance	93.568
CCDF Cluster	93.575, 93.596
Child Welfare Services-State Grants	93.645
Foster Care-Title IV-E	93.658
Adoption Assistance	93.659
Social Services Block Grant	93.667
Chafee Foster Care Independence Program	93.674
Medicaid Cluster	93.778

### BOULDER COUNTY, COLORADO NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended December 31, 2022

Child Abuse and Neglect Discretionary Activities	93.670
Guardianship Assistance	93.090

#### **Noncash Programs**

Certain federal financial assistance programs do not involve cash awards to the County. These programs include the following:

Program Title	ALN
Women, Infant, Children (WIC)	10.244, 10.557
Community Development Block Grant Program	14.218
Substance Abuse and Mental Health Services	93.243
Low-Income Home Energy Assistance Program (LIHEAP)	93.568
Temporary Assistance for Needy Families (TANF)	93.558
County Administration	93.667
Child Welfare (including CHRP, RTC, Res MH, SB-80 and SB-94)	93.645, 93.658
	93.659, 93.667
Core Services	93.658
Child Care Assistance Program (CCAP)	93.596, 93.575
Supplemental Nutrition Assistance Program (SNAP) Benefits	10.551

Total electronic disbursements authorized by the State for 2022 were \$85,989,265.

The County has declined to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **ALN and Contract Numbers**

Certain programs do not contain State or Federal contract numbers because they have not been assigned these numbers or the numbers were not obtainable.

#### **Subrecipients**

The County did fund one subrecipient under the Innovation program to the Boulder Chamber under ALN 21.027 with \$34,522 of federally reimbursed expenses.

	Section I – Summary	of Auditors'	Results	5	
Finan	cial Statements				
1.	Type of auditors' report issued:	Unmodified			
2.	Internal control over financial reporting:				
	<ul><li>Material weakness(es) identified?</li></ul>		_yes	X	_ no
	• Significant deficiency(ies) identified?		_yes	X	_ none reported
3.	Noncompliance material to financial statements noted?		_ yes	X	_ no
Feder	ral Awards				
1.	Internal control over major federal programs:				
	<ul><li>Material weakness(es) identified?</li></ul>	X	_yes		no
	• Significant deficiency(ies) identified?	X	_ yes		none reported
2.	Type of auditors' report issued on compliance for major federal programs:	Unmodified			
3.	Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	X	_ yes		no
Identi	fication of Major Federal Programs				
Assis	tance Listing Numbers	Name of Fe	ederal P	rogram or C	luster
	21.023	COVID-19 Emergency Rental Assistance			
	21.027	COVID-19 Coronavirus State and Local Fiscal Recovery Fund			
	93.558	Temporary	Assistan	ice for Needy	/ Families
	93.658	Foster Care	Title IV	-E	
	97.036	Disaster Gr	ants – P	ublic Assista	nce
	97.047	Building Re	silient In	frastructure a	and Communities
	threshold used to distinguish between A and Type B programs:	\$ 2,883,	<u>960</u>		
Audite	ee qualified as low-risk auditee?		_ yes	Х	no

# Section II – Financial Statement Findings

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

#### Section III – Findings and Questioned Costs – Major Federal Programs

#### 2022 – 001 Emergency Rental Assistance Eligibility

Prior Year Finding: N/A

Federal Agency: Department of the Treasury

Federal Program: COVID-19 – Emergency Rental Assistance

**Assistance Listing Number:** 21.023

**Award Number and Period:** ERA0279 (1/12/2021 – 9/30/2022)

ERAE0206 (5/10/2021 - 9/30/2025) ERAE0299 (5/10/2021 - 9/30/2025)

**Compliance Requirement:** Eligibility

**Type of Finding:** Significant Deficiency in Internal Control Over Compliance,

**Other Matters** 

#### Criteria or specific requirement:

Compliance: In accordance with Consolidated Appropriations Act, 2021 and 2 CFR 200.403 costs must be adequately documented, and benefits paid to or on behalf of individuals must be calculated correctly.

Control: Per 2 CFR section 200.303(a), a non-Federal entity must: Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should comply with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States or the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

#### Condition:

The County incorrectly processed a benefit payment that included an overpayment of \$30 by inadvertently including utilities on top of base rent.

#### **Questioned Costs:**

\$30 – Federal share of overpayment made

#### Context:

Sixty cases were selected for testing and the following exception was noted:

• For 1 of 60 cases processed, an overpayment was made. Total benefit amount overpaid totaled \$30 by including utilities on top of base rent. Per the rent ledger and rental agreement, base rent and utilities totaled \$1,525 and the payment total \$1,555.

#### Cause:

The County did not have sufficient controls in place to ensure that all payments were processed adequately and could be supported.

#### **Effect**

The County made an overpayment of \$30 to eligible participants using Emergency Rental Assistance funds

#### Recommendation:

We recommend the County review its procedures and controls over the processing of beneficiary payments to ensure amounts are properly paid and reimbursed.

#### Views of responsible officials:

Management agrees with the finding.

#### 2022 - 002 Emergency Rental Assistance Reporting

Prior Year Finding: N/A

Federal Agency: Department of the Treasury

**Federal Program:** COVID-19 – Emergency Rental Assistance

**Assistance Listing Number:** 21.023

**Award Number and Period:** ERA0279 (1/12/2021 – 9/30/2022)

ERAE0206 (5/10/2021 – 9/30/2025) ERAE0299 (5/10/2021 – 9/30/2025)

Compliance Requirement: Reporting

Type of Finding: Material Weakness in Internal Control over Compliance, Other

Matters

#### **Criteria or specific requirement:**

Compliance: Non-federal entities are required to submit quarterly SF-425 Financial Reports and quarterly Special Reports no later than 15 days after the end of each quarter, in accordance with the terms and conditions of the Federal award. On a monthly basis Non-federal entities are required to submit Monthly Reports no later than 15 days after the end of the month, in accordance with the terms and conditions of the Federal award.

Internal Control: Per 2 CFR section 200.303(a), a non-Federal entity must: Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should comply with the guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States or the "Internal Control-Integrated Framework," issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

#### Condition:

The County was not able to provide supporting documentation for their reported amounts. The County failed to retain data records for the point in time that was used to report each submission. As a result, reported key line items could not be supported.

#### **Questioned costs:**

None.

#### Context:

We reviewed a sample of the Quarterly SF-425 Financial Reports as well as the Monthly Special Reports and Quarterly Special Reports filed during FY2022. The following exceptions were noted:

SF-425: For 2 of 2 quarters selected we reviewed the ERA-1 and ERA-2 required reports.

We noted that supporting documentation could not be provided to substantiate that the reports were compiled accurately. Various amounts on the treasury

submissions could not be tied back to any support.

Monthly Report: For 1 of 4 ERA-1 & ERA-2 monthly reports reviewed, we noted that the ERA-1

report incorrectly entered the "Number of households assisted" amount. The

reported amount should have been 110 and 120 was reported.

Quarterly Report: For 2 of 2 quarters selected we reviewed the ERA-1 and ERA-2 required reports.

We noted that supporting documentation could not be provided to substantiate that the reports were compiled accurately. Key line items "current quarter obligations", "current quarter expenditures", "cumulative obligations to date" and

"cumulative expenditures to date" could not be tied back to any support.

#### Cause:

Procedures and controls were insufficient to ensure that supporting documentation was maintained and available for audit and that reports were filed accurately. The reports are filed electronically, and the County did not maintain copies of all supporting documentation used to prepare SF-425, Monthly and Quarterly reports.

#### Effect:

Monthly and Quarterly data reported for the program was unable to be supported with adequate documentation.

#### Recommendation:

We recommend that policies and procedures be implemented to ensure that all financial and special reports are filed timely and accurately and that reports are reviewed and approved by an authorized County official prior to submission to ensure accurate support for the reported amounts.

#### Views of responsible officials:

Management agrees with the finding.



# **Office of Financial Management**

2020 13th Street • Boulder, Colorado 80302 • finance@bouldercounty.org • 303-441-3525 Mailing Address: P.O. Box 471 • Boulder, CO 80306 • www.BoulderCounty.gov

# BOULDER COUNTY, COLORADO SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED DECEMBER 31, 2022

Boulder County, Colorado respectfully submits the following summary schedule to prior audit findings for the year ended December 31, 2022.

Audit Period: 2021

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

#### FINDINGS - FINANCIAL STATEMENT AUDIT

#### 2021 – 001 Timeliness of Financial Reporting

Type of Finding: Material Weakness in Internal Control over Financial Reporting

**Condition:** The County did not file the annual audited financial statements within the required timeframe, including extensions, in Section 29-1-601, et seq., C.R.S.

Status: Resolved.

#### 2021 - 002 Accounts Payable

Type of Finding: Material Weakness in Internal Control over Financial Reporting

**Condition:** The accounts payable amount presented by the County did not agree to the total payables owed for contracted services as of December 31, 2021.

Status: Resolved.

#### 2021 – 003 SEFA Presentation

Type of Finding: Significant Deficiency in Internal Control over Financial Reporting

**Condition:** The total expenditures presented by the County on the Schedule of Expenditures of Federal Awards (SEFA) did not agree to the total amount expended by the County.

Status: Resolved.

## FINDINGS – FEDERAL AWARD PROGRAMS AUDIT

None.



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# BOULDER COUNTY, COLORADO CORRECTIVE ACTION PLAN YEAR ENDED DECEMBER 31, 2022

Boulder County respectfully submits the following corrective action plan for the year ended December 31, 2022.

Audit period: 2022

The findings from the schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

#### FINDINGS – FEDERAL AWARD PROGRAMS AUDIT

#### 2022 – 001 – Emergency Rental Assistance – Assistance Listing No. 21.023

**Condition:** The County incorrectly processed a benefit payment that included an overpayment of \$30 by inadvertently including utilities on top of base rent.

**Recommendation:** We recommend the County review its procedures and controls over the processing of beneficiary payments to ensure amounts are properly paid and reimbursed.

Views of responsible officials and planned corrective actions: The county agrees with the finding. The county will improve the controls over processing beneficiary payments to ensure that the proper amounts are paid to beneficiaries. ERAP program management, who review and determine eligibility, will pay closer attention to process allowable benefit payments based on base rent and not include utilities. Corrective action was taken in the spring of 2023 when this issue was identified during the 2022 audit.

Responsible Official: Ramona Farineau, Chief Financial Officer

Planned completion date for corrective action plan: May 31, 2023

#### 2022 – 002 Emergency Rental Assistance – Assistance Listing No. 21.023

**Condition:** The County was not able to provide supporting documentation for their reported amounts. The County failed to retain data records for the point in time that was used to report each submission. As a result, reported key line items could not be supported.

**Recommendation:** We recommend that policies and procedures be implemented to ensure that all financial and special reports are filed timely and accurately and that reports are reviewed and approved by an authorized County official prior to submission to ensure accurate support for the reported amounts.

**Views of responsible officials and planned corrective actions:** The county agrees with the finding and will improve the process for reporting under the Emergency Rental Assistance program and retain documentation that supports the information reported. ERAP program management will provide supporting documentation for their reported amounts to the Federal Treasury moving forward. We have implemented corrective action in May 2023 for preparation and submission of the ERA2 2023 Q1 Treasury report.

Responsible Official: Ramona Farineau, Chief Financial Officer

Planned completion date for corrective action plan: May 31, 2023

