

courage  
compassion  
connection



CJS is committed to core values of courage, compassion and connection in developing our workforce to provide effective community services.

The mission of Boulder County Community Justice Services (CJS) is to address core stability, provide hope, support and safety, inspire continual growth, collaborate and empower community.

2023

# COMMUNITY JUSTICE SERVICES ANNUAL REPORT



AREA AGENCY ON AGING  
COMMUNITY ACTION PROGRAMS  
**COMMUNITY JUSTICE SERVICES**  
HEAD START  
HEALTHY YOUTH ALLIANCE  
STRATEGIC INITIATIVES  
WORKFORCE BOULDER COUNTY

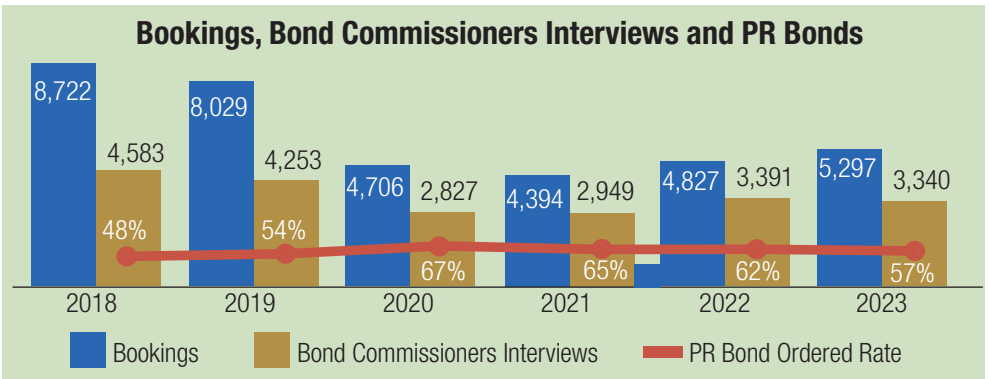
Generating a Lifetime of Opportunities

# Alternatives to Incarceration

CJS programs provide alternative pretrial and sentencing options to keep clients in the community and reduce jail bed usage, while providing treatment, improving safety outcomes, and reducing justice system costs.

**Bond Commissioners Unit (BC)** provides initial assessment of individuals after arrest to recommend or set bond, as well as non-monetary conditions, such as pretrial supervision.

In 2023, CJS continued to facilitate system-wide bond reform efforts by regularly meeting with partner agencies to make data-informed decisions regarding pretrial reform. The BC Unit continued to provide risk assessment information to aid release decision making by the courts, supporting the use of non-monetary Personal Recognizance (PR) bonds while tracking court appearance and public safety rates.



**Pretrial Supervision Unit (PTS)** supervises clients court-ordered as a condition of bond. Staff engage clients to assist in navigating the court process and developing positive behavior change to support future success. PTS supervised **3,913** cases in 2023. The team implemented a Resource Navigator Program to assist clients struggling with behavioral health issues by connecting them with stabilizing services in the community. The program served **90** clients with connection to housing, medical, mental health, transportation, benefits enrollment, and identification documents, helping to remove financial and basic needs barriers to build stability and increase compliance with their Pretrial conditions.

**57%** of supervised clients made all court appearances

**78%** of supervised clients had no new charges during the pretrial period

**Community Service (CS)** is a sentencing alternative that serves the courts and the community by placing clients into unpaid positions in approved non-profit agencies, providing them with the opportunity to give back to communities where they have done harm.

## Community Service Alternatives

As part of CS, clients with case manager discretion can opt for one of our alternative community service options: Caring Crafts, Backpack Program, Food Donation Program, or Fast Track. The Backpack Program was created by case managers as a result of COVID. Backpacks are donated to Boulder County non-profits and CJS programs.

**1,545** intakes in the Community Service Program

**2,216** hours completed by participants of Fast Track

**42,184** hours of community service were completed, saving **\$1,449,442** to the county and local non-profits (Value derived from the Independent Sector calculation of 2022 Colorado volunteer time at \$34.36 per hour).

# Behavioral Health Teams

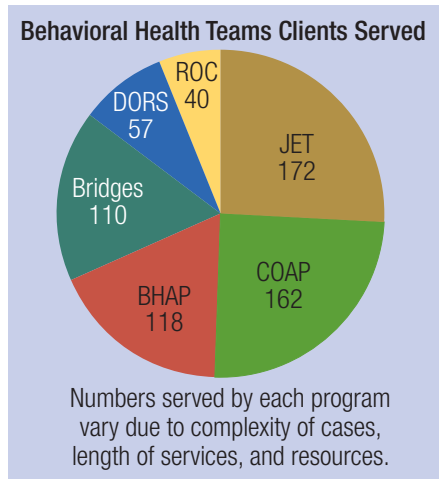
CJS provides high quality supportive services to justice involved individuals with behavioral health needs. Services are based on the needs of the individual, providing intensive and specialized assistance in the jail, as well as the community, to develop a strong connection.

**Jail Education & Transition Program (JET)** is a jail-based therapeutic community program providing assessment-based and trauma-informed services to meet individual client need. Program goal is to support individuals with mental health and substance use disorders to gain insight into thinking and behavior patterns that lead to incarceration. The program had **84** re-entry clients and **55** GED tutoring students.

**Comprehensive Opioid Abuse Program (COAP)** is a jail-based therapy program providing screenings to assess opioid dependency and risk for overdose, support timely linkage to services and supervision including safe withdrawal, ongoing treatment, and recovery services. COAP and Jail Medication Assisted Treatment (JMAT) work together to promote individual recovery goals. COAP served **90** re-entry clients in 2023.

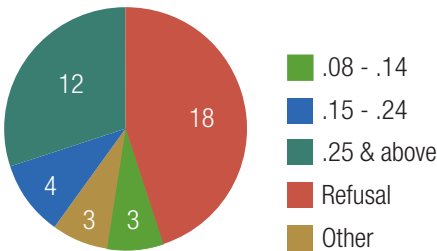
**Diversion Opportunity for Resources and Stabilization (DORS formerly MHDP)** collaborates with the District Attorney’s office to provide intensive case management services and an avenue for charges to be dismissed upon successful completion of the program.

**Behavioral Health Assistance Program (BHAP)** provides intensive case management to justice involved clients with behavioral health needs. BHAP has a partnership with Mental Health Partners to provide counseling, peer support, and medication management for BHAP clients.

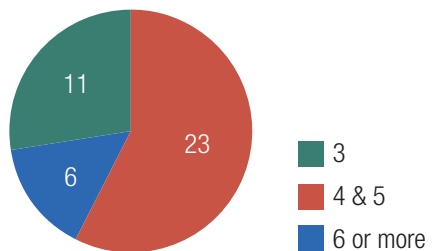


**Restoring our Community (ROC)** is a substance use disorder treatment program designed for men who have three or more impaired driving convictions. Clients are engaged in cognitive behavioral programming designed to change unhealthy behaviors and reduce community risk.

2023 ROC Clients  
BAC at time of arrest



2023 ROC Clients  
Number of DUIs



**Bridges Court Liaison Program** identifies, advocates, and reduces barriers to improve outcomes for participants where competency is in question. There are three liaisons serving Boulder County. The program served **110** participants since October 2022, reaching 97% of the 20th Judicial District’s need.

**Clinical and Resource Engagement Program (CARE)** focuses on resource support for individuals on probation, increasing access to housing, benefits, and mental health support. Team size and services increased, with four full-time staff serving over **689** referrals. CARE supported a local counseling agency with pursuing a grant to create a trauma counseling program for probation clients. The first round of clients are having higher than previous rates of success on probation.



# Other Alternatives & CJS Supporting Services

**Community Corrections** is a state-funded program that diverts individuals from prison or transitions them to the community after release from prison. Community corrections provides residential community-based services for clients with the goal of supporting their productive reintegration into society. The board reviews cases and determines acceptance, with community safety as the primary consideration. The State implemented a performance-based contracting plan to reward program quality, compliance, and client outcomes. Our auditing, including client surveys, are useful tools to determine how our facilities are meeting these metrics.

**203** diversion cases with **84%** acceptance rate

**90** transition cases with **57%** acceptance rate

**Alternative Sentencing Facility (ASF)** will provide a dignified, therapeutic living environment for up to 252 residents who have been sentenced to one of the county's community-based sentencing programs. It will offer an array of rehabilitative programs designed to treat individual criminogenic risk factors, and support clients' successful re-entry into society. ASF had a groundbreaking event in July 2023 and construction is underway.



**Justice System Volunteer Program (JSVP)** community participants provides case management, evidence-based therapy, re-entry assistance, and pro-social interactions with juvenile and adult clients. While program changes and restrictions in the jail continue to limit volunteer engagement, interns and Community Corrections Board volunteers served virtually and in-person. JSVP staff mentored new county volunteer coordinators, trained new disaster response staff, and improved emergency response procedures.

**1,289** client interactions

**2,997** hours donated

**\$102,977** value of volunteer time\*

\*Value derived from the Independent Sector calculation of 2022 Colorado volunteer time at \$34.36 per hour).

**Operational Services** manages an estimated **20,000** client contacts (in-person or by phone) referred by the courts for pretrial supervision and community service. Staff, all of whom are bilingual in Spanish, also manage office supplies, finance, and facility matters. In many cases, they are the first contact clients have with CJS.

**Research and Planning** works with CJS and partners in the 20th Judicial District to perform professional and technical work in the justice system and the Community Services Department. Work involves systems planning and meeting facilitation, data and policy analysis, legal and scientific research, and presentations to stakeholders. In 2023, this program collaborated with the Community Corrections staff to implement tracking mechanisms for program outcomes.

**Business Services Team** represents CJS and the CS Dept. across countywide technology programs and initiatives. The team's primary focus areas are: Impact of COVID-19 on the CJ population, CJS migration to SharePoint online and Teams, ASF technology planning, RedCap for Jail programs, and rolling out new technologies and data programs in partnership with County IT.

## Supportive Juvenile Justice Programs

The **Juvenile Assessment Center (JAC)** is Colorado's only county-funded intake, assessment and short-term detention facility for juveniles. Its main purpose is to assess youth for release into the community, provide secure lodging, and ensure public safety. The center offers positive programming during incarceration to further reduce harm and utilizes volunteers and interns to assist staff with daily activities, as well as special programming including yoga, therapy dogs, and art education.

**160** admissions  
**67%** male  
**21%** female  
**12%** gender not specified  
**16** average age

*Juvenile admissions declined in the last few years, due in large part to the pandemic and efforts to reduce the population of youth in custody. JAC staff put great effort into ensuring public health and safety of the youth and community.*

**Juvenile Mentoring Program (JUMP)**, created in collaboration with Probation, serves justice-involved young people between the ages of 12-24. Sixteen volunteers provide supportive one-on-one mentoring and group guided activities, build positive ongoing relationships, serve as role models, and encourage community connections.

**Boulder Enhanced Supervision Team (BEST)** provides services, supervision, and support for youth involved in the early stages of the justice system who are at high risk of being detained in a locked facility. BEST provided **72** opportunities for youth to return home with the support and structure needed to maintain safety for both the juvenile and community.

**73%** had no new charges  
**92%** of participants made all court appearances  
**8,809** days that juveniles received services/interventions to transition out of detention and/or remain out of custody by participating in BEST

**Family Navigator** supports families with questions about their child's involvement in the juvenile justice system. It serves as a one-time liaison between community agencies and families (Track 1), or a long-term support that increases self-efficacy as families navigate the system (Track 2). There were **608** contacts made in Track 1 and **46** families served in Track 2. Also, there were **1,640** referrals to community supports and programs during 2023.

**Juvenile Assessment Center Clinician** provides supportive behavioral health services to detained youth and a caseload of ongoing outpatient therapy clients who have returned to the community. This includes assessment, care coordination, and individual psychotherapy, as well as other treatment, mentorship, and pro-social activity referrals.



# From our Division Manager Monica Rotner, LCSW

Community Justice Services is heavily engaged in continued workforce and service development. Highlights of this work in 2023 and as we look to the year ahead are:

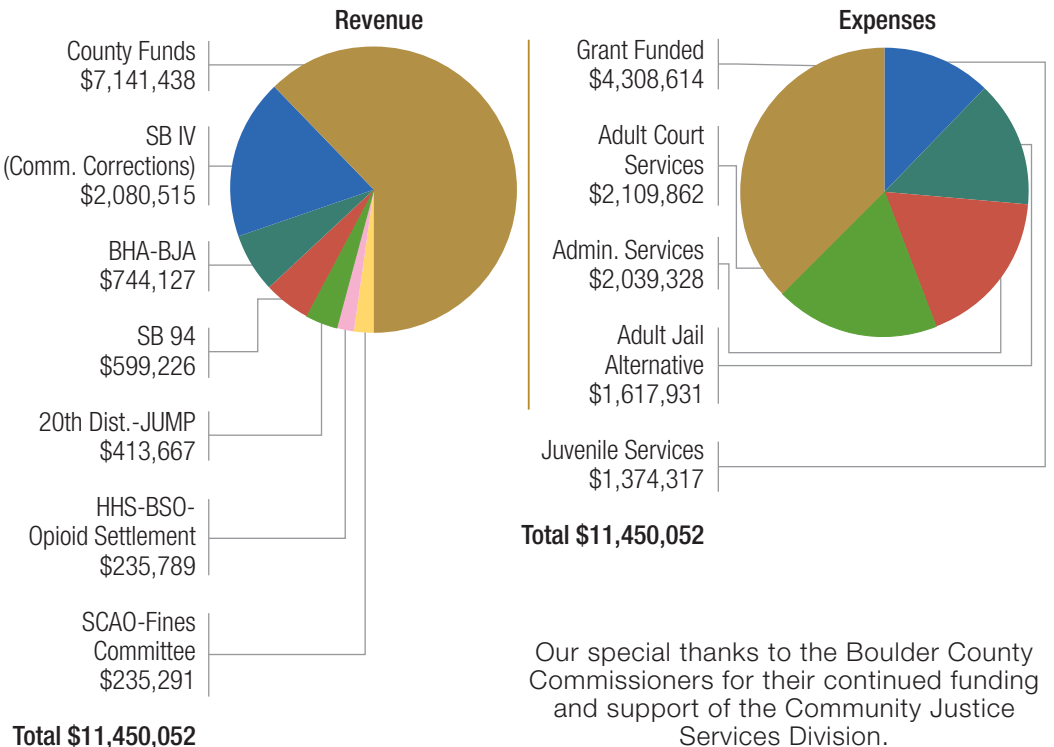
- **Racial Equity:** Community Justice Services is centering race in all elements of criminal justice and behavioral health planning. CJS and stakeholders are prioritizing efforts to enhance racial (and other) equity through tools such as impact assessments, using race-related data, and improving hiring practices strategically to ensure cultural responsiveness in our workforce.
- **Alternative Sentencing Facility:** Designed to aid in community re-entry services and promote public safety in Boulder County, ASF broke ground in July of 2023. Construction completion and program move-in is scheduled for the third quarter of 2025.
- **Behavioral Health Services:** Saw an increase in these programs accessed through grant funding for individuals involved in the criminal justice system, including expansion of services for individuals found incompetent to proceed due to mental health challenges. The total amounts of Behavioral Health grants brought into the community by CJS in 2023 was \$1,589,087.
- **BOCC Strategic Priorities 2024:** Criminal Justice efforts will reside in the "Good Governance" strategic priorities set forth by the BOCC 2024. Given the cost of criminal justice services and incarceration, the proper allocation of resources, driven by data, reflects accountable use of taxpayer dollars. Additionally, long-term public safety and the overall quality of life for Boulder County residents is best served by initiating cutting edge justice programs that serve those at the highest need and hold accountable those at the highest public safety risk.

We are grateful to the BOCC, our stakeholders, the community, and our staff for the ongoing great work taking place in the criminal justice system.

## CJS Revenues and Expenses

CJS collected **\$113,287** in Community Service Client Fees and **\$12,563** in ROC and JAC Client Fees. This revenue goes into the County General Fund.

### 2023 Revenues and Expenses



Our special thanks to the Boulder County Commissioners for their continued funding and support of the Community Justice Services Division.