The mission of Boulder County Community Justice Services (CJS) is to address core stability, provide hope, support and safety, inspire continual growth, collaborate and empower community.

CJS is committed to core values of **courage, compassion** and **connection** in developing our workforce to provide effective community services.

2025

COMMUNITY JUSTICE SERVICES

ANNUAL REPORT

Boulder County COMMUNITY SERVICES

Generating a Lifetime of Opportunities

AREA AGENCY ON AGING
COMMUNITY ACTION PROGRAMS
COMMUNITY JUSTICE SERVICES
HEAD START
HEALTHY YOUTH ALLIANCE
STRATEGIC INITIATIVES
WORKFORCE BOULDER COUNTY

Supportive Juvenile Justice Programs

Juvenile Assessment Center (JAC) is Colorado's only county-funded intake, assessment and short-term detention facility for juveniles. Its main purpose is to assess youth for release into the community, provide secure lodging, and ensure public safety. The center offers positive programming during incarceration to further reduce harm and utilizes volunteers and interns to assist staff with daily activities, as well as special programming including yoga, therapy dogs, and art education.

148 admissions

78% male

21% female

1% gender not specified

16 average age

JAC staff put great effort into ensuring public health and safety of the youth and community.

Boulder Enhanced Supervision Team (BEST) provides services, supervision, and support for youth involved in the early stages of the justice system who are at high risk of being detained in a locked facility. BEST provided **90** opportunities for youth to return home with the support and structure needed to maintain safety for both the juvenile and community.

84% had no new charges

85% of participants made all court appearances

11,576 days that juveniles received services/interventions to transition out of detention and/or remain out of custody by participating in BEST

Family Navigator supports families with questions about their child's involvement in the juvenile justice system. It serves as a one-time liaison between community agencies and families (Track 1), or a long-term support that increases self-efficacy as families navigate the system (Track 2). There were **892** contacts made in Track 1 and **50** families served in Track 2. Also, there were **2,788** referrals to community supports and programs during 2025.

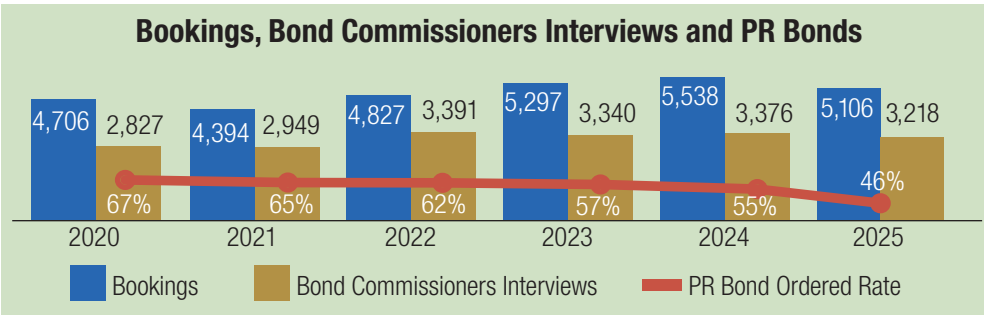
Juvenile Assessment Center Clinician provides supportive behavioral health services to detained youth and a caseload of ongoing outpatient therapy clients who have returned to the community. This includes assessment, care coordination, and individual psychotherapy, as well as other treatment, mentorship, and pro-social activity referrals.

Alternatives to Incarceration

CJS programs provide alternative pretrial and sentencing options to keep clients in the community and reduce jail bed usage, while providing treatment, improving safety outcomes, and reducing justice system costs.

Bond Commissioners Unit (BC) provides initial assessment of individuals after arrest to recommend or set bond, as well as non-monetary conditions, such as pretrial supervision.

In 2025, the BC Unit continued to provide risk assessment information to aid release decision making by the courts, supporting the use of non-monetary Personal Recognizance (PR) bonds while tracking court appearance and public safety rates.



Pretrial Supervision Unit (PTS) supervises clients court ordered as a condition of bond. PTS supervised **3,168** cases in 2025.
Case Managers assist clients in navigating the court process and developing individualized case management plans to support future success. This was the final year of our Pretrial Resource Navigator program, which provided over **250** services to clients including warm hand-offs to housing, medical, mental health, transportation, and benefits enrollment resources.
Pretrial Case Managers and the Pretrial Resource Navigator worked collaboratively to remove financial and basic needs barriers to build stability and increase clients' compliance with pretrial conditions. Pretrial Case Managers will use the knowledge gained from the Pretrial Resource Navigator Program to continue this work with clients.

68% of supervised clients made all court appearances

84% of supervised clients had no new charges during the pretrial period

Community Service (CS) is a sentencing alternative that serves the courts and the community by placing clients into unpaid positions with approved non-profit agencies, providing them the opportunity to give back to communities where they have done harm and repair that harm through meaningful contributions.

Community Service Alternatives
As part of CS, clients with case manager discretion can opt for one of our alternative community service options: Caring Crafts, Backpack Program, or Fast Track. With these alternative programs, clients create crafts or backpacks that are donated to non-profits, or they provide full day landscaping and clean-up services for community spaces.

1,856 intakes in the Community Service Program

3,424 hours completed by participants of Fast Track

42,506 hours of community service were completed, saving **$1,646,682** to the county and local non-profits *(Value derived from the Independent Sector calculation of 2025 Colorado volunteer time at $38.74 per hour).*

Behavioral Health Teams

CJS provides high quality supportive services to justice involved individuals with behavioral health needs, providing continuity of care from the jail to the community.

Jail Education & Transition Program (JET) is a jail-based therapeutic community program providing assessment-based and trauma-informed services to meet individual client's needs. The program aims to support individuals with mental health and substance use disorders while gaining insight into thinking and behavior patterns that lead to incarceration. The program had **112** re-entry clients and **86** GED tutoring students.

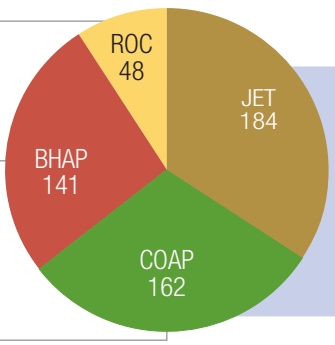
Comprehensive Opioid Abuse Program (COAP) is a jail-based treatment and re-entry program that provides screenings to assess opioid dependency and risk for overdose, support timely linkage to services and supervision including safe withdrawal, ongoing treatment, recovery services, and community-based care upon release. COAP and Jail Medication Assisted Treatment (JMAT) work together to promote individual recovery goals. COAP served **86** re-entry clients in 2025.

Behavioral Health Assistance Program (BHAP) provides intensive re-entry case management for individuals with behavioral health needs being released from jail. Addressing over-representation of people with severe and persistent mental illness and co-occurring disorders in the jail, the program offers screening and confidential case management. BHAP partners with Clinica Family Health and Wellness to provide jail-based treatment and community-based support services. The team uses evidence-based practices to increase client stability and reduce barriers to community services and treatment after release.

Restoring our Community (ROC) a level II Four Plus state licensed substance use disorder treatment program for men with three or more impaired-driving convictions, has helped clients improve quality of life, reduce harmful behaviors, and address factors contributing to their offenses. **After 17 years of dedicated service, the ROC program closed in December 2025.** We extend our sincere gratitude to the participants, partners, and staff whose commitment made this program successful. **ROC has supported hundreds of individuals in building healthier lives, strengthening coping skills, and working toward lasting recovery.** As we conclude the program, we honor its positive impact and the resilience of all who participated.

89% of the 2025 clients successfully completed the program

377 clients were served from 2011 to 2025. **78%** completed the program successfully



Behavioral Health Teams Clients Served

Numbers served by each program vary due to complexity of cases, length of services, and resources.

Clinical and Resource Engagement Program (CARE) provides resource support for individuals on probation, increasing access to housing, employment, benefits, and healthcare. In 2025, the team received **690** probation referrals. The CARE staff partnered with a probation officer, to create a young adult pro-social group, with 11 clients successfully completing the initial six-week group. In collaboration with 20th Judicial Probation, CARE was awarded a grant to implement a gun safety program for at-risk youth that will begin next year.

Other Alternatives & CJS Supporting Services

Joe Pelle Center (JPC), an alternative sentencing facility, opened its doors in 2025 to non-residential clients and residential individuals on the Work Release waitlist. Leadership has worked diligently to hire approximately 55 staff and develop policies and procedures for the facility. In 2026, Community Corrections and additional Work Release clients will move into the JPC, and the two private vendor contracts will end. CJS will continue working with stakeholders in the justice system and broader community, state regulatory and funding agencies, and clients to ensure we are delivering the best in public service, accountability, and public safety.

Community Corrections is a state-funded program that diverts individuals from prison or transitions them to the community after release from prison. The Community Corrections Board reviews cases and determines acceptance, with community safety as the primary consideration. The JPC began reviewing referrals in late 2025 to start accepting new clients; the board has final approval.

208 diversion cases with **84%** acceptance rate

84 transition cases with **60%** acceptance rate

Justice System Volunteer Program (JSVP) interns and volunteers leverage taxpayer dollars and forge better community connections. Participants provided case management, evidence-based therapy, re-entry assistance, and pro-social interactions with clients. New internships in 2025 included Pretrial Supervision, Family Navigator, and Research & Planning. JSVP staff mentored volunteer coordinators, trained disaster response staff, and streamlined county-wide disaster response procedures.

4,866 client interactions

6,306 volunteer hours

$244,294 value of volunteer time*

**(Value derived from the Independent Sector calculation of 2025 Colorado volunteer time at $38.74 per hour).*

Operational Services (OS) supports CJS by managing **20,000** annual client interactions, including in-person and phone contacts for court-referred pretrial supervision and community service. As the first point of contact, the bilingual staff ensures clear communication, a welcoming environment, and seamless access to services. They also oversee office supplies, finances, and facilities, playing a vital role in CJS operations. This year the program transitioned to a new case management system, a huge accomplishment for OS and other teams.

Research and Planning works with CJS and partners in the 20th Judicial District to perform professional and technical work in the justice system and the Community Services department. Work involves systems planning and meeting facilitation, data, legislative and policy analysis, legal and scientific research, and presentations to stakeholders.

Business Analyst Team represents the IT interests of CJS and the CS department. The team works very closely with CJS programs, County IT, and system partners, and assists with all data requests. The team's focus has been enhancing Unify to support CJS as a single division-wide case management system and assisting JPC with all their IT requirements.

From our Division Manager Monica Rotner, LCSW

In 2025, with the support of the County Commissioners, the Boulder County community, stakeholders, and a team of amazing staff, CJS opened the Joe Pelle Center (JPC), the first county-run alternative sentencing facility. As we enter 2026, the building is housing between 150 and 200 residents and is becoming a place of hope and well-supported challenges. The JPC joins other CJS programs to increase public safety and decrease recidivism in the community by providing accountability, stability, and safety through evidence-based programming.

During 2025, Boulder County faced tough budget decisions to address structural deficits. As a result, and in response to changing community needs and the availability of community providers, we said farewell to our longest-standing treatment program, the Restoring Our Communities (ROC) Program, a multiple DUI treatment program. CJS also reduced staffing and spending in other areas.

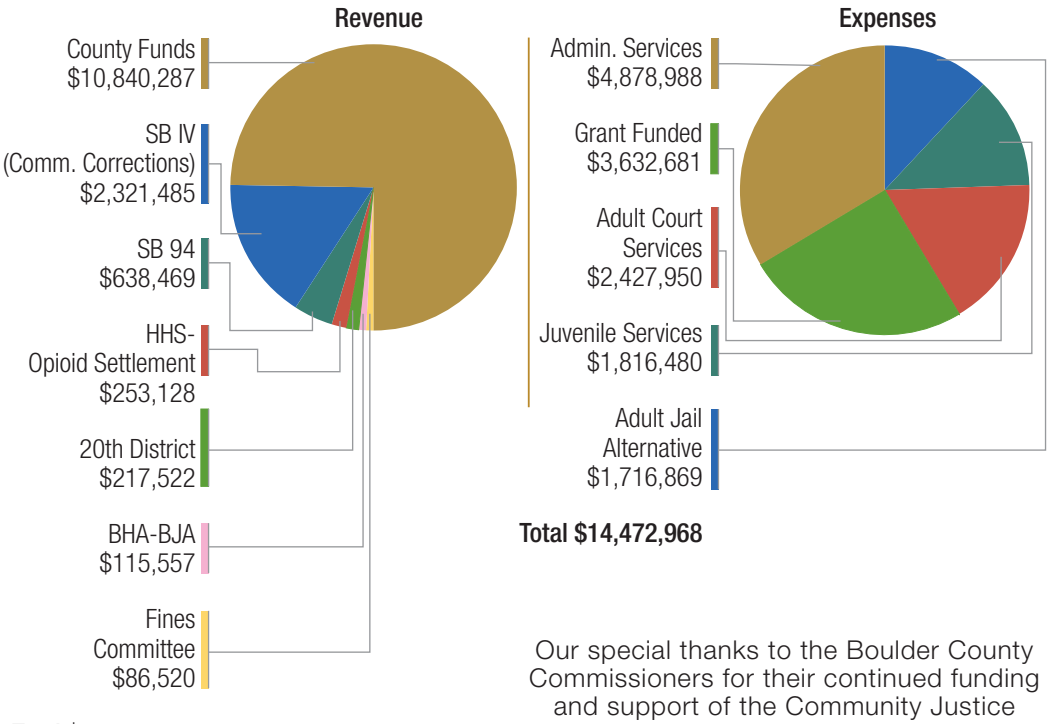
CJS was awarded, on behalf of the 20th Judicial District, a technical assistance grant from the GAINS Center for Behavioral Health and Justice Transformation. GAINS staff facilitated a Sequential Intercept Model (SIM) Mapping Workshop for approximately 50 representatives in April 2025. The SIM was used as a focal point to assess opportunities, identify gaps in services, and plan for community change. This process assisted in priority setting as we managed parallel growth and reductions.

We thank the Boulder County Commissioners, our stakeholders locally and across the state, our fully engaged staff and the clients we've served for the accomplishments of 2025.

CJS Revenues and Expenses

CJS collected **$134,230** in Community Service Client Fees and **$4,256** in ROC and JAC Client Fees. This revenue goes into the County General Fund.

2025 Revenues and Expenses



Total $14,472,968

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Our special thanks to the Boulder County Commissioners for their continued funding and support of the Community Justice Services Division.